

## Message Text

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ACTION IO-13

INFO OCT-01 CIAE-00 CU-02 INR-07 NSAE-00 USIE-00 AF-08  
ARA-06 EA-07 EUR-12 NEA-10 ISO-00 ABF-01 OMB-01  
TRSE-00 L-03 IOE-00 INRE-00 SSO-00 SP-02 OIC-02 SS-15  
NSCE-00 NSC-05 /095 W  
-----171927Z 087500 /46

O R 171926Z MAR 77  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC IMMEDIATE 0745  
INFO AMEMBASSY TEL AVIV  
AMCONSUL JERUSALEM  
USMISSION USUN

C O N F I D E N T I A L SECTION 01 OF 02 PARIS 07951

NESCO

FOR ACTING ASSISTANT SECRETARY TOUSSAINT

E.O. 11652: GDS  
TAGS: UNESCO, PORG, OCON  
SUBJECT: UNESCO FUNDING: CONVERSATION WITH ADG NAJMAN

1. THE QUESTION WAS POSED TO NAJMAN WHETHER AN EXTRA-ORDINARY SESSION OF THE GENERAL CONFERENCE COULD BE AVOIDED IF A FINAL APPROPRIATION OF AROUND 40 MILLION DOLLARS ENACTED ON THE SUPPLEMENTAL NOW PENDING. NAJMAN RESPONDED TO PERMREP: (A) ON TECHNICAL GROUNDS AN EXTRAORDINARY SESSION WOULD NOT BE NEEDED IF THE \$40 MILLION WERE VOTED BECAUSE MOST OF THE OUTSTANDING ARAB LOANS, WITH THE EXCEPTION OF 4.4 MILLION TO LYBIA, ARE NOT DUE UNTIL THE END OF 1977. LYBIA IS DUE BY THE END OF CURRENT MARCH. THE LOAN FROM ALGERIA IS NOT DUE UNTIL THE END OF 1978. THEREFORE, ASSUMING USUAL CASH FLOW, TECHNICALLY THE ORGANIZATION CAN GET BY. (B) ON POLITICAL GROUNDS, NAJMAN DID NOT FEEL AN EXTRAORDINARY  
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SESSION WOULD BE ADVISABLE. HE SAID THE DG STILL WANTS TO AVOID AS MUCH CONTROVERSY AS POSSIBLE AND DOES NOT WANT TO ASK THE EXECUTIVE BOARD TO CALL AN EXTRAORDINARY SESSION. NAJMAN SAID SUCH A SESSION WOULD ONLY COMPLICATE THINGS FOR THE DG AND HE IS SURE THE DG WOULD NOT WANT TO HAVE TO FACE AN EXTRAORDINARY SESSION. HOWEVER, NAJMAN STRESSED THAT THIS WAS HIS VIEW, AND

THAT HE HAD NEVER DISCUSSED A SPECIFIC FIGURE WITH THE DG AS ONE WHICH WOULD HAVE TO BE REACHED TO AVOID A SESSION. NAJMAN, HOWEVER, SAID HE WOULD EXPECT THAT THE DG WOULD AGREE WITH HIS ANALYSIS.

2. NAJMAN THEN STRESSED THAT EQUALITY, IF NOT MORE IMPORTANT THAN THE AMOUNT IS TO AVOID ANY CONDITIONS OR THREATENING LANGUAGE. HE SAID THAT HIS INFORMATION IS THAT THERE IS NO SUCH LANGUAGE SO FAR, BUT HE WANTED TO CONTINUE TO STRESS THAT NO CONDITIONS BE ATTACHED. WE ASSURED NAJMAN THAT EVERY EFFORT WAS BEING MADE TO AVOID ANY RESTRICTIVE LANGUAGE. NAJMAN SAID HE HAS RECEIVED VERBATIM RECORDS OF THE PROCEEDINGS AND WAS SATISFIED WITH THE VIGOROUS EFFORTS BEING MADE BY THE DEPARTMENT AND OTHERS.

3. NAJMAN THEN CONTINUED HIS REASONING BY REFERRING TO THE \$28 MILLION IN THE FY78 BUDGET PROPOSAL. HE SAID THAT IF THIS WERE ADOPTED AND PAID BY THE END OF THIS YEAR THE US WOULD NOT BE IN ARREARS AS IT WOULD BE CREDITED TO THE 77 CALENDAR YEAR, EVEN THOUGH WE EARMARK IT FOR 78. WE POINTED OUT TO NAJMAN THAT THERE WAS NO GUARANTEE THAT PROBLEMS WOULD NOT ARISE CONCERNING THIS AMOUNT AND HE SHOULD NOT, REPEAT NOT, LOOK UPON THE \$28 MILLION AS ANY THING OTHER THAN A POSSIBILITY, EVEN THOUGH WE INTENDED EXERT EVERY EFFORT FOR APPROVAL. NAJMAN SAID HE FULLY REALIZED NOTHING COULD BE PROMISED, BUT HE WAS WILLING TO CROSS THIS BRIDGE WHEN IT AROSE. HE SAID THAT SINCE THE

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REGULAR BUDGET WOULD PROBABLY NOT BE FINALLY PASSED UNTIL AFTER THE SPRING EXBD, THEY COULD AVOID PROBLEMS WITH BOARD ASSUMING, OF COURSE, AT LEAST TWO YEARS WERE VOTED IN THE SUPPLEMENTAL. WE RESPONDED THAT WE WERE NOT SURE OF THE TIME TABLE ON THE REGULAR APPROPRIATIONS AND TENDED TOWARD BEING CAUTIOUS IN OUR PREDICTIONS.

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C O N F I D E N T I A L SECTION 02 OF 02 PARIS 07951

NESCO

4. WE THEN POSED THE POSSIBILITY THAT THE LOWER FIGURE ADOPTED IN THE SENATE COMMITTEE WOULD BE THE FINAL AMOUNT, THAT IS ONE YEARS FUNDING ONLY. NAJMAN SAID THAT HE WAS SURE THAT AN EXTRAORDINARY SESSION OF THE GENERAL CONFERENCE WOULD BE ASKED FOR BY THE DIRECTOR-GENERAL. HE SAID THAT FINANCIAL REASONS WOULD DEMAND IT AND THAT POLITICALLY THE DG WOULD HAVE TO ACT TO RETAIN HIS CREDIBILITY. NAJMAN SAID THAT IF THE LOWER FIGURE WERE ADOPTED IT WOULD "DESTROY" THE MODERATES WHO HAVE SUPPORTED M'BOW. THERE WOULD THEN BE NO ALTERNATIVE BUT TO ASK FOR A SPECIAL SESSION.

5. FINALLY, NAJMAN STRESSED THAT DESPITE THE WISHES OF THE DG A BOARD MEMBER FROM THE FLOOR COULD CALL FOR A SPECIAL SESSION AND HE THOUGHT IT POSSIBLE THAT THE EASTERN EUROPEANS MIGHT DO SO TO EMBARRASS THE US. NAJMAN AGREED WITH PERMREP THAT EVEN IF THIS WERE TRIED, WITHOUT M'BOW'S SUPPORT IT WOULD NOT PASS.  
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6. ON JERUSALEM SANCTIONS:

NAJMAN SAID IT WAS HIS CONTINUING IMPRESSION THAT THE GOI DOES NOT WANT LEMAIRE TO COME BEFORE THE MAY ELECTIONS. HE SAID THE DG WILL MEET WITH LEMAIRE SOON AND ASK HIM WHEN HE IS READY TO GO. HOWEVER, NAJMAN SAID LEMAIRE WOULD NOT GO UNLESS GOI INDICATED IT WAS WILLING FOR HIM TO COME. HE DID NOT EXPECT THE DG TO TRY AND PRESS LEMAIRE ON THE GOI. HE SAID THE DG HAS RESPONDED

TO THE LETTER ON THE OCCUPIED TERRITORIES BY AGREEING TO POSTPONE THE TEAM UNTIL AFTER MAY AND HE WOULD TAKE THE SAME LINE ON JERUSALEM. NAJMAN CONTINUED TO STRESS THAT ANY INITIATIVE FOR A LEMAIRE VISIT BEFORE MAY MUST COME FROM THE GOI. HE SAID M'BOW DOES NOT WANT TO RAISE THIS BEFORE THE SPRING BOARD AND THAT EVEN IF LEMAIRE WENT PRIOR TO THE BOARD THE DG WOULD PROBABLY NOT INTRODUCE HIS REPORT TO THE SPRING BOARD. WE NOTED THAT AMB. BLANKENHORN HAD MENTIONED POSSIBILITIES OF EARLY MOVEMENT ON SANCTIONS. NAJMAN SAID HE THOUGHT BLANKENHORN MAY HAVE BEEN MISUNDERSTOOD AND THAT HE WAS IN CLOSE TOUCH WITH BLANKENHORN AND WOULD DISCUSS THE MATTER WITH HIM. NAJMAN SAID THAT THE DG IS EXTREMELY GRATEFUL TO BLANKENHORN FOR THE EFFORTS THAT HE HAS UNDERTAKEN.

7. WE THEN ASKED NAJMAN WHAT WOULD BE NECESSARY FOR ACTION ON JERUSALEM. HE SAID THAT LEMAIRE MUST REPORT STOPPAGE OF THE EXCAVATIONS AND THERE MUST BE SOME ASSURANCE THAT NO NEW EXCAVATIONS WILL START IN THE OCCUPIED TERRITORIES. WE REMINDED NAJMAN THAT IT WAS HIGHLY UNLIKELY THAT GOI WOULD BE WILLING TO MAKE ANY KIND OF AN OFFICIAL STATEMENT. NAJMAN SAID THAT CANDIDLY HE FEELS THE GOI WANTS SANCTIONS TO CONTINUE SO AS TO HAVE A LEVER FOR BRINGING PRESSURE ON UNESCO AND ENLISTING US BACKING. NAJMAN ENDED BY SAYING THAT ANY ACTION ON JERUSALEM WILL DEPEND ON A CONFIDENTIAL

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CAREFUL ASSESSMENT OF LEMAIRE'S REPORTS AND ON CONDITIONS THAT EXIST AT THE TIME.

8. COMMENT: NAJMAN WAS POSITIVE ON THE POSSIBILITY OF AVOIDING A SPECIAL SESSION IF A FIGURE IN THE 40'S IS REACHED. OUR ASSESSMENT CONTINUES TO BE THAT WE CANNOT EXPECT ANY ACTION ON JERUSALEM AT THE SPRING BOARD.

9. SEE SEPTTEL ON CONVERSATION WITH GOI PERMREP. GAMMON

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